

Provider Bulletin

May 2021

Medicare telehealth services during the Coronavirus (COVID-19) public health emergency (PHE) FAQ

This FAQ communication is designed to provide general guidance for questions related to Medicare telehealth services during the Coronavirus (COVID-19) Public Health Emergency (PHE). The PHE is ongoing and everevolving; therefore, Empire Blue Cross Blue Shield (Empire) wants to support accurate and up-to-date information around legal and regulatory changes that may impact healthcare.

This FAQ is for informational purposes only and intended to provide guidance regarding the changing landscape of Medicare telehealth. This guidance is not all-inclusive; it is intended to address frequently asked questions and common Medicare telehealth topics. The content included herein is not intended to be a substitute for the provisions of applicable statutes or regulations or other relevant guidance issued by CMS, as those items are subject to change from time-to-time.

I. General:

Q. What virtual services categorized as telehealth?

According to CMS, there are three main types of virtual services that physicians and other qualified healthcare providers can render to Medicare beneficiaries: (i) Medicare telehealth visit; (ii) virtual check-ins; and (iii) evisits. Medicare telehealth visits are those facilitated by a telecommunication system between a provider and a patient. Virtual check-ins, which may or may not be face-to-face, are brief (5 to 10 minutes) interactions with an established patient and provider via telephone or other telecommunications platform and are used to determine whether an office visit or other service is needed. E-visits are non-face-to-face, patient-initiated communications between an established patient and their provider through an online patient portal. Please refer to the CMS Telemedicine Fact sheet for additional information.

| Medicare Telehealth Services | | | | | |
|--|---|---------------------|--|---|--|
| Virtual Service | Description of Virtual Service | Medicare Covered | Eligible for Risk Adjustment Payment | Place of Service (POS) | |
| Telehealth visits with real-time, interactive simultaneous audio and video | Medicare telehealth is treated the same as an in-person visit and can be billed using the code for that service, POS 02 or other applicable POS, and telehealth CPT modifier 95 to indicate the services were performed via audio-visual telehealth | √ | √ | Any applicable POS and telehealth CPT modifier 95 | |
| Telehealth visits with audio only | Certain Medicare telehealth services may be conducted via an audio-only telecommunications system See CMS List of Telehealth Services | √ | × | Any applicable POS | |
| Virtual/brief check-ins | 5 to 10 minute communication with an established patient to determine the need for an in-person visit | ✓ | × | Any applicable POS | |
| E-visit | Communication between an established patient and their provider through an online patient portal | √ | × | Any applicable POS | |

Empire BlueCross BlueShield Medicare Advantage Medicare telehealth services during the Coronavirus (COVID-19) public health emergency (PHE) FAQ Page 2 of 5

Q. According to CMS, what types of services may be offered via telehealth?

As a result of the COVID-19 public health emergency (PHE), the Centers for Medicare & Medicaid Services (CMS) has expanded the types of services that may be offered via telehealth. A complete list of Medicare telehealth services payable under the Medicare *Physician Fee Schedule* can be found here: https://www.cms.gov/Medicare/Medicare-General-Information/Telehealth/Telehealth-Codes.

Q. Who may perform telehealth services?

In accordance with the Social Security Act and CMS guidance healthcare professionals such as physicians, nurse practitioners, physician assistants, certified registered nurse anesthetists, certified nurse-midwives, clinical social workers, clinical psychologists, and registered dietitians may perform and bill for acceptable telehealth services within their scope of practice and consistent with federal and state requirements. For more information please view the **Social Security Act** and the **CMS List of Telehealth Services**.

Q. Can telehealth services be rendered using FaceTime?

Yes. CMS has eased some *Health Insurance Portability and Accountability Act* Privacy rules and currently permits the use of telecommunications systems that have audio and video capabilities that allow for simultaneous real-time, interactive communication between a healthcare provider and a patient. During the COVID-19 PHE, the Department of Health & Human Services (HHS) has waived penalties for *HIPAA* violations, allowing healthcare providers to serve patients using communications technologies, like FaceTime or Skype when used in good faith. The Department of Health & Human Services (HHS) addresses telehealth remote communications in the OCR Announces Notification of Enforcement Discretion for Telehealth Remote Communications during the COVID-19 Nationwide Public Health Emergency, March 17, 2020.

Q. Can any of the services on the Medicare telehealth list be furnished and billed when rendered using audio-only technology, such as a telephone?

Currently, and throughout the duration of the PHE, eligible providers may furnish certain limited services using audio-only technology. These services are included on the **Medicare telehealth list**. Unless this list indicates that a service is acceptable for delivery through audio-only interaction, the Medicare telehealth service must be furnished simultaneously using, at a minimum, an interactive audio and video telecommunications system that permits real-time communication between the provider and patient.

Telephonic-only (in other words, telephone) evaluation and management (E/M) service provided by a physician or other qualified healthcare professional to an established patient, parent, or guardian (not originating from a related E/M services provided within the last seven days nor leading to an E/M service or procedure within the next 24 hours) should be billed with 99441-99443.

Q. Is occupational therapy considered a covered Medicare telehealth service?

Historically, therapy services, such as occupational therapy, have not been included on the list of approved Medicare telehealth services. However, in light of the public health emergency (PHE) associated with the COVID-19 pandemic, CMS offered additional clarification in the interim final rule and March 17, 2020 Medicare Provider FAQ. There, CMS acknowledged the need to mitigate exposure risks during the PHE by adding therapy services to the telehealth list as of March 1. Importantly, only eligible healthcare providers may render such services.

While practitioners such as physical therapists, occupational therapists, and speech-language pathologists are not among those identified under section 1842(b)(18)(C) of the **Social Security Act** as eligible to furnish and bill for Medicare telehealth services, such providers are permitted to offer virtual check-ins (G2010 and G2012)

and remote evaluations (in other words, e-visits (G2061-G2063)), and telephone E/M services (98966-98968), where appropriate.

Q. Does a healthcare provider have to be licensed in the state in which the patient is located at the time of service?

As a result of the COVID-19 PHE, many states have relaxed licensing requirements to support continuity of care and prevent impediments to accessing care during these unprecedented times. Further, on March 13, 2020, pursuant to the 1135-based waivers, CMS temporarily waived requirements that out-of-state healthcare providers must be licensed in the state in which they are providing services as well as the state in which they practice. More specifically, CMS will waive this licensing requirement when the following criteria is met: (i) provider is enrolled in the Medicare program; (ii) provider has a valid license to practice in the state associated with their Medicare enrollment; (iii) state in which provider is practicing – in addition to that associated with their Medicare enrollment – is affected by the COVID-19 PHE; and (iv) provider is not affirmatively barred from practice in the state in which they seek to render services or any other state that is part of the 1135 emergency area. Therefore, if the above criteria is met, providers may practice in states other than that in which they are licensed to practice if the state in which the provider wishes to practice via telehealth has – like CMS – waived its licensure requirements. Because licensure and scope of practice laws vary from state to state, it is important to check the applicable state-specific requirements and a member's benefit agreement. For additional information on the 1135 Waiver, please consult the Waiver or Modification of Requirements under Section 1135 of the Social Security Act from the US Department of Health and Human Services.

II. Billing and Documentation Guidance:

Q. What place of service (POS) code should be used for telehealth services rendered during the PHE?

To report telehealth E/M services to Empire for an audio and video encounter, the applicable E/M CPT code, CPT Telehealth modifier 95, and any applicable POS should be used. During the PHE for the COVID-19 pandemic, CMS has instructed healthcare providers who render and bill for Medicare telehealth services to report the POS code that would have been reported had the service been conducted in person. However, providers may also use the general telehealth POS code 02.

Importantly, CPT Telehealth modifier 95 must be used to indicate the encounter as an audio and video, real-time, interactive interaction between a provider and a patient.

Q. Is the originating site restriction still in place for Medicare telehealth visits?

No. Under section 1834(m)(4)(C) of the *Social Security Act*, Medicare telehealth visits must meet strict originating site requirements (both geographic and site of service restrictions). Statutory originating sites include locations such as physician or practitioner office, hospital, skilled nursing facility, among other healthcare facilities. However, in the interim final rule, CMS lifted these restrictions for services starting March 6, 2020 and for the duration of the COVID-19 PHE. There, CMS authorized qualified healthcare providers to render telehealth services to patients wherever they are located, including the patient's home.

Q. Are there specific documentation requirements for telehealth services during the PHE? Healthcare providers should document services furnished via telehealth the same way a face-to-face encounter would be documented, except for the elements that require the presence of the patient, in other words, physical examination. Additionally, providers should document that the service was rendered via telehealth to accurately

and completely reflect details of the encounter. See above regarding Q&A as to coding guidance, for example, E/M, POS, and CPT Telehealth modifier.

Q. Can an annual wellness visit (AWV) be conducted and billed for when rendered via telehealth even when vitals cannot be captured?

Yes. As of April 30, 2020, CMS expanded the list of acceptable Medicare telehealth services to include the AWV (G0438, Initial AWV and G0439, Subsequent AWV). Though several of the required elements of an AWV look and feel the same when completed via telehealth, some, like recording a patient's vitals, necessitate adaptation. Healthcare providers should continue to accurately and completely document all information they are able to collect during a telehealth encounter. Therefore, the provider can ask the patient if they have the ability to measure their height, weight, temperature, blood pressure, and/or heart rate. If so, the patient may be able to do so during the telehealth encounter. Alternatively, the patient may be able to self-report such information; self-reported information should be documented as such.

However, if vitals are cannot be captured during a telehealth AWV, an AWV may still be conducted and billed for when rendered in accordance with state and federal guidelines. In the **interim final rule**, CMS provided additional flexibility to providers during the COVID-19 PHE: on an interim basis, CMS removed requirements regarding documentation of history and/or physical exam in the medical record for office/outpatient evaluation and management (E/M) encounters provided via telehealth.

III. Medicare Risk Adjustment (MRA or "risk adjustment"):

Q. Is a diagnosis code reportable for risk adjustment purposes if documented by a provider based on a telehealth encounter?

CMS, as of its April 10, 2020 Memo, and as confirmed in its updated January 15, 2021 Memo, authorizes Medicare Advantage organizations (MAOs) to submit diagnoses for risk adjustment from telehealth encounters, only when those encounters meet all criteria for risk adjustment data submission. More specifically, diagnoses submitted for risk adjustment purposes from a telehealth encounter must meet the following requirements:

- Encounter must be face-to-face, using interactive audio telecommunication **simultaneously with** video telecommunication to permit real-time communication between the provider and the patient;
- Provider must use CPT Telehealth modifier 95:
- Services rendered must be those which are allowable by CMS, included within the Empire plan benefit package, and clinically appropriate to furnish via a face-to-face telehealth encounter;
- Provider must be an acceptable physician specialty/provider type, for example, physician (MD or DO), physician assistant (PA), or nurse practitioner (NP); and
- Encounter must meet all other criteria for risk adjustment eligibility, which include, but are not limited to, being from an allowable inpatient, outpatient, or professional service.

Q. How can the risk adjustment face-to-face requirement be met for services rendered via telehealth?

As a result of the COVID-19 PHE, CMS expanded the definition of *face-to-face* with regard to risk adjustment data submission criteria. Formerly, this requirement was met only when an in-person encounter between a patient and an acceptable provider type/physician specialty occurred. Under its April 10, 2020, guidance, CMS authorized satisfaction of this required element in a virtual setting via telehealth: to meet the risk adjustment face-to-face requirement for telehealth encounters, CMS requires the provider to simultaneously use an interactive audio and video telecommunications system that permits real-time communication between the provider and patient.

Empire BlueCross BlueShield Medicare Advantage Medicare telehealth services during the Coronavirus (COVID-19) public health emergency (PHE) FAQ Page 5 of 5

Q. Do telephone (audio-only) encounters between a provider and patient satisfy CMS criteria for risk adjustment payment?

No. An audio-only encounter – such as that facilitated using telephone audio-only – does not satisfy the criteria for risk adjustment data eligibility. To satisfy the criteria for risk adjustment data submission, diagnoses submitted based on a telehealth encounter must be derived from an eligible face-to-face interaction between a provider and patient. More specifically, the interaction must be real-time simultaneously using an interactive audio and video telecommunications system.

Q. How should a real-time, interactive audio and video telehealth encounter be reported?

To report telehealth Evaluation and Management (E&M) services to Empire for an audio and video encounter, please use applicable E&M CPT© code, CPT Telehealth modifier 95, and any applicable place of service (POS) code (including, but not restricted to, POS 02). CPT Telehealth modifier 95 in addition to the applicable POS must be used so Empire can identify the encounter as an eligible face-to-face telehealth encounter, in other words, one that took place via real-time, simultaneous interactive audio and video telecommunications system. Providers should also document that the service was rendered via telehealth to accurately and completely reflect details of the encounter.

Q. Would an encounter using Skype meet the CMS face-to-face requirement for risk adjustment data submission?

Yes. CMS currently permits the use of telecommunications systems with audio **and** video capabilities that allow for simultaneous, real-time, interactive communication between a healthcare provider and a patient. During the COVID-19 PHE, penalties for *HIPAA* violations have been waived. This waiver allows providers to serve patients using communications technologies like, Skype or FaceTime when used in good faith. The Department of Health & Human Services (HHS) addresses telehealth remote communications in the OCR Announces Notification of Enforcement Discretion for Telehealth Remote Communications during the COVID-19 Nationwide Public Health Emergency, March 17, 2020.

Q. To what dates of service (DOS) is the CMS guidance applicable with regard to eligible interactive audio and video telehealth encounters for risk adjustment payment?

During an April 29, 2020 stakeholder call, CMS clarified to what DOS its April 10, 2020 guidance regarding the applicability of diagnoses from telehealth services for risk adjustment data submission and payment applied. There, CMS stated that such guidance is applicable to eligible face-to-face telehealth encounters (in other words, those using real-time, interactive audio **simultaneously with** video) within open data submission periods, which as of the date of publication of this document include 2019 DOS, 2020 DOS, and 2021 DOS.



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